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Artigos Originais

PERFORMANCE EVALUATION OF THE JUDICIAL CIRCUITS OF MEXICO 2007-2010 EVALUACIÓN DEL DESEMPEÑO DE LOS CIRCUITOS JUDICIALES DE MÉXICO 2007-2010

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Abstract

The main objective of this document is to analyze empirically the effects of the introduction of the Results Based Budgeting (RBB) reform, specifically in the performance of the judicial circuits as part of the Judiciary of the Federation of Mexico and determine whether this administrative reform influences the demand, supply and quality of the Council of the Federal Judicature.

Keywords: performance evaluation; results based budgeting; judicial circuits; administrative reform; quality of justice; development of institutions; judicial systems; economic analysis of law; demand and supply.

Resumo

O principal objetivo deste documento é analisar empiricamente os efeitos da introdução da reforma do Orçamento Baseado em Resultados (RBB), especificamente no desempenho dos circuitos judiciais como parte do Judiciário da Federação do México e determinar se esta reforma administrativa influencia a demanda, oferta e qualidade do Conselho da Judicatura Federal.

Palavras-chave: avaliação de desempenho; orçamento baseado em resultados; circuitos judiciais; reforma administrative; qualidade da justiça; desenvolvimento das instituições; sistemas judiciais; análise económica do derecho; demanda e oferta.

Summary: 1. Introduction. 2. Background. 3. Work purpose. 4. Results based budgeting (rbb) reform. 5. Literature review: supply, demand and quality of justice. 6. Judicial organization and output. 7. Hypothesis testing. 7.1 Litigation and demand. 7.2 Supply and resolution. 7.3. Quality of justice. 7.4 Results. 8. Conclusions.

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1 INTRODUCTION

The administration of justice has different approaches. Particularly from the economic analysis of law and institutions the agents make their decisions to achieve

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certain goals and objectives that are guided in terms of incentives and social welfare produced, considering that changes in legal institutions are necessary where institutional constraints no longer produce the desired effect.

The evaluation of the performance of legal institutions is an essential tool to identify problems that arise in the judicial systems mainly because empirical investigations have confirmed the importance of this element for the economic development of the institutions. This document emphasizes the study of institutional performance and efficiency of justice through performance indicators to realize the reform of the judicial systems.

2 BACKGROUND

With the approval of the General Agreement 57/2006 of the Full Federal Judicial Council, it was determined the number and boundaries of the judicial circuits, territorial jurisdiction and specialization of the Judicial according to the Constitution of the United Mexican States and the Organic Law of the Judiciary. Within each circuit are established circuit courts and district courts. The Circuit Courts are of two kinds: Collegiate and Unitary. The first are integrated with three judges, while the latter have only one owner, like in the district courts.

Since 1994 there has been an increasing tendency for the number of courts set in Mexico. With the approval of the General Agreement 57/2006 of the Plenary Council of the Federal Judiciary on determining the number and boundaries of the circuits, the increment of courts has been sustained. In turn, the last major change is identified in the trend of 2007, which coincides with the introduction of the Results Based Budgeting (RBB) reform. In fact this has been reflected in the increment of circuit magistrates and district judges who are a vital part of the judicial system.

In order to identify inefficient judicial systems a variety of methodologies have been created to evaluate the performance as a key tool to identify the problems that arise in the judicial systems mainly because empirical investigations have confirmed the importance of the development of the institutions.

3 WORK PURPOSE

This paper centers the attention on the judicial circuits of the Judiciary. The purpose of this paper to analyze the performance of the judicial circuits as part of the Judiciary of the Federation of Mexico and determine whether the introduction of the Results Based Budgeting (RBB) reform influences the demand, supply and quality of justice following the hypotheses:

- The introduction of the Results Based Budgeting (RBB) reform affects the increase in the demand for justice and litigation in the judicial circuits established in Mexico.
- Factors such as the Results Based Budgeting (RBB) reform implementation, the number of judges and court workload are crucial in the supply of justice and its resolutions.
- One of the effects of introduction of the Results Based Budgeting (RBB) reform stems in the increased quality of decisions of the district courts of the judicial circuits.

The use of Box-Plot diagrams is fundamental to understand statistical changes after the introduction of the Results Based Budgeting (RBB) reform. The Ordinary Least Squares Regression will help us to identify the positive effect of the introduction of the Results Based Budgeting (RBB) reform about the demand and supply of the judicial circuits of Mexico. The Kruskall-Wallis test is crucial to identify the quality related to the implementation of the introduction of the Results Based Budgeting (RBB) reform. A brief explanation will be at first in Sect 4, after that a review of the literature is presented in Sect. 5. The Judicial Organization and Output is presented in Sect. 6, which includes a brief data description; in Sect. 7 offers the Analysis of Hypothesis Testing and the econometric models; and finally, the principal results and conclusions with some implications to judicial policy making that can be deduced from the empirical analysis made in this research.

4 RESULTS BASED BUDGETING (RBB) REFORM

The institutional design that governs the Results Based Budgeting (RBB) and the budget process in general, is found in the constitutional and legal reforms carried out, among them the issuance in 2006 of the Federal Budget and Fiscal Responsibility Law, the reform of the Constitution in matters of public spending and auditing, effective in 2008 and the consequent reforms to the aforementioned Law on the RBB.

The Federal Budget and Fiscal Responsibility Law established a new institutional design in budgetary matters that serves as a platform to launch a new budgetary order that gives greater legal and economic certainty, as well as transparency to the budget process as a whole. Likewise, it incorporated principles of fiscal responsibility to promote an economic policy that supports the development of the country based on sound public finances, the efficient, effective and transparent use of public resources and the rendering of accounts to the population regarding their management.

The judiciary took among other commitments, the installation on the new courts in circuits with higher workloads to help overcome the situation with public safety of the nation and to provide more flexible and efficient responses that allow deal with higher quality and with quick judicial processes. In 2008 the Article 134 of the Political Constitution Mexico establishes that the economic resources available to the Federation will be administered with efficiency, effectiveness, economy, transparency and honesty to satisfy the objectives for which they are destined, as well as a mandate in article 111 of the Federal Budget and Fiscal Responsibility Law, regarding that the system is mandatory for spending executors by monitoring and verifying compliance with the goals and government objectives set, as well as based on indicators, allow to know the social impact of the programs and projects carried out.

The Article 17 of the Constitution of Mexico, second paragraph, provides that the courts will be expeditious justice in the timing and terms established by law and issue its rulings in a prompt, thorough, impartial and free. In fact the importance of this is that the implementation of the agreement presents the notion of efficiency as a public policy within the judiciary. This is emphasized because too often, the judicial

institutions have taken refuge behind the principle of the independence or the character of the service they provide to protect the analysis usually. Little attention is given to issues related to performance and accountability (Cabrillo and Fitzpatrick, 2011, p. 28), and in some cases there may be doubt as to the relationship between the structure of judicial councils and quality (Garoupa and Ginsburg, 2008, p. 33). Therefore attention on the quality and speed of judicial proceedings is intended to analyze the efficiency of the judiciary in the area of reform of judicial systems to involve significant allocation of material, human and economical resources.

5 LITERATURE REVIEW: SUPPLY, DEMAND AND QUALITY OF JUSTICE

From economic theory, the decision to demand justice responds to numerous incentives such as producing large institutional arrangements. Therefore emphasizes the fundamental objective of this work is to analyze empirically the effects, specifically in the performance of the judicial circuits that are part of the Judicial Branch Federation of the Mexican States and to determine the influence of the agreement on the demand, supply and quality of justice.

It is plausible to understand the performance improvement prospects of the courts that are part of the judiciary. That would imply that it is possible to obtain expectations of lower cost of litigation. Following the proposal, ceteris paribus, to higher profits and lower costs will generate incentives to litigate, interpreted in a larger number of cases filed in the courts and in deriving on a higher rate of litigation. In this regard we have reviewed the following documents in reference to understand the factors that influence this component:

TABLE 1: DEMAND DETERMINANTS

Posner (1997)	Hanssen (1999)	Ginsburg & Hoet- ker (2006)	Yates, Tankersley & Brace (2010)
Entry Insurance Urban Population Population Density Alcohol Ratio between men and women Liability insurance	 Population Urbanization Population Density Education Per capita income Lawyers per capita Number of judges per 1000 inhabitants 	Lawyers per capita Number of judges per 1000 inhabitants Reform in Civil Procedure Per capita income	 Institutional Reforms Population Density Graduate Lawyers Structural courts Distribution of ideological preferences Mechanisms for selecting judges

On the supply side of justice generates the expectation, considering that the main objective of the RBB is to provide answers more agile and efficient that would allow more quality and speed in the judicial process, for that reason it would be expected an increment of the cases of the courts. In turn, the agreement involved installing new courts in circuits with higher workloads to help overcome the situation. The elements that determine the supply are mentioned in this table:

TABLE 2: SUPPLY DETERMINANTS

Buscaglia & Ullen (1997)	Buscaglia & Dakoli- as (1999)	Cabrillo & Pastor (2001)	Rosales- López (2008)
New judged Incentives to litigate Factors incidents in Administration of Justice	Capital Budget Technology Judicial Activism Cost per case	 Organizational Issues Socialization and Training of preferences (judiciary) 	 Judicial Staff Rotation Cessation Judge Vacancies

For the quality item, it would be expected an improvement in the quality of the judicial proceedings, so there are new standards that facilitate knowledge objectives, assessment and where appropriate, proposals and improvements to better administration of justice. For this link takes up the notion to understand that quality is a goal internalized by the vast majority of judges while efficiency is a concept that causes controversy in this area, so the challenge is to make judges internalize the efficient use of resources, as well as other values such as ethics, that can actually produce more and better justice without increased resources (Rosales-Lopez, 2005, p. 18).

6 JUDICIAL ORGANIZATION AND OUTPUT

The Judicial Council has maintained its preeminence over the other components of the judiciary, this is because as established in Articles 68 and 81, section II and VI, of the Organic Law of the Judicial Power of the Federation, the Federal Judicial Council is the body responsible for the administration, supervision, discipline and judicial career in circuit courts and district courts, regardless of technical, managerial and to issue its resolutions, in addition, has the authority to issue general agreements that allow the proper performance of their duties. The Judicial Council brings together the operation of all courts except the Supreme Court and the Federal Electoral Tribunal.

There are 32 judicial circuits in the Federal Judiciary. Within each circuit are established circuit courts and district courts. The Circuit Courts are of two kinds: Collegiate² and Unitary³. The first are integrated with three judges, while the latter have only one owner, like the district courts⁴.

The name of the Circuit Court stems from a merger of terms from both the Cadiz Constitution of 1812 and the Constitution of the United States of America, recognized as the two major Mexican roots of the constitutional system. As for the property of collegiate is that the ownership of these organs corresponds to three judges, unlike the unit in charge of a single holder.

The name of Unitary Circuit Courts stems from terms coined in the two main strands of which comes from the constitutional system of our country, which are the Cadiz Constitution of 1812 and the Constitution of the United States of America. Unitary Circuit Courts, can be defined as courts composed of a judge and the number of secretaries, clerks and employees to determine the budget,

During the years studied (2007-2010) there was a general upward trend of the issues resolved in the courts of the judiciary. Elements such as the initial stock, input, workload and output have grown over time. In 2007 there is a noticeable change to the number of courts, we can further understand the trend in the growing movement of matters discussed in the judiciary.

7 HYPOTHESIS TESTING

The analysis will involve the following hypothesis contrasts:

RBB HYPOTHESIS 1 HYPOTHESIS 2 HYPOTHESIS 3 EXPECTED EF-INCREASE OF INCREASE OF INCREASE OF THE FECT THE LITIGATION THE RESOLUTION **QUALITY IN THE** AND DEMAND OF AND SUPPLY OF RESOLUTIONS OF THE DISTRICT JUSTICE JUSTICE **COURTS** H0: $\theta a \neq \theta d$ H0: $\theta a \neq \theta d$ KRUSKALLL H0: $\theta a \neq \theta d$ WALLIS TEST Ha: $\theta a = \theta d$ Ha: $\theta a = \theta d$ Ha: $\theta a = \theta d$ 95% confidence Ho 95% confidence Ho 95% confidence Ho is accepted is accepted is accepted OLS REGRESION H0: $\beta 1 > 0$ H0: $\beta 1 > 0$ Ha: $\beta 1 = 0$ Ha: $\beta 1 = 0$ 95% confidence Ho 95% confidence Ho is accepted is accepted

TABLE 3: HYPOTHESIS TESTING

7.1 Litigation and Demand

Following the proposal, ceteris paribus, to higher profits and lower costs generated incentives to litigate, interpreted in a larger number of cases filed in the courts and in deriving a higher rate of litigation. To do this, we will conduct a hypothesis test using the Kruskall Wallis and the estimation of a multiple regression model by Ordinary Least Squares (OLS).

The Kruskall-Wallis test helps us to test the null hypothesis (Ho) and it states that the median litigation before the entry into force of RBB is different than the median litigation after the entry into force of the RBB. According to that we have the following results:

which corresponds know, mainly appeals against decisions made by district courts, well as the indirect amparo brought against acts committed by other Courts Unitarians.

The name of the district courts have their origin in the Judiciary Act of the United States of America, document promulgated in 1789. Their competition is about: a) disputes arising as a result of enforcement or implementation of federal laws in civil, criminal and administrative, or international treaties. b) the resolution of indirect amparo in civil, criminal, administrative or employment.

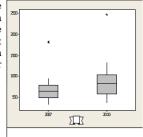
TABLE 4: LITIGIOSITY KRUSKALLL-WALLIS TEST

KRUSKALLL-WALLIS TEST						
LITIG	LITIGIOSITY					
Chi-Square	5.777					
Asymp. Sig.	.016					
2007	2010					
651.0	830.0					

DEMAND MODEL

 $lingre = \beta 0 + \beta 1 (RBB) + \beta 1 (linezpc) + \beta 2 (lpibpc)$

We found with 95% of confidence a significant difference between the median litigation rate before and after PBB which means that after the input cases have an increment over 179 cases per thousand



After this we will check hypotheses referring to the OLS models. To do this we need to identify key aspects for the proper functioning of the judicial demand mainly because demand is also a source of congestion, mainly because every year goes to court a lot of issues and in turn result in an induced demand for professionals (Rosales, 2005:3). We will test the following model:

TABLE 5: ECONOMETRIC MODELS

LITIGATION MODEL

llitigation = $\beta 0 + \beta 1$ (*RBB*) + $\beta 1$ (ljuezpc) + $\beta 2$

$+\beta 3 \text{ (lpobla)} + \beta 4 \text{ (labogapc)} + \beta 5 \text{ (lspri)} + \beta 6 $ $(lanal) + \beta 7 \text{ (lpl5000)} + \beta 8 \text{(lpo2sm)} + \beta 9 \text{ (lvhac)} + $ $u + \beta 6 \text{ (lpl5000)} + \beta 7 \text{(lpo2sm)} + \beta 8 \text{ (lvhac)} + u$					
VARIABLE	DESCRIPTION	SOURCE OF INFORMATION			
DEPENDIENT VARIABLES					
LOG(INGRE)	Logarithm of the number of cases filed in the courts of the judiciary. By Judicial Circuit	Consejo de la Judicatura Federal			
LOG(LITIGATION)	Logarithm of cases filed in the courts of the judiciary by the population and multiplied by 100,000. By Judicial Circuit.	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.			
INDEPENDENT VARIABLES	S				
RBB	Dichotomous variable. Where, RBB = 0 (year 2007 before the entry into force of the RBB) and RBB = 1 (year 2010 afterthe entry into force of RBB).	Consejo de la Judicatura Federal.			
LJUEZPC	Logarithm number of judges per capita. By Judicial Circuit.	Consejo de la Judicatura Federal y del Consejo Nacional de Población.			
LPIBPC	Logarithm of the number of per capita GDP at current prices. By Judicial Circuit.	INEGI y Consejo Nacional de Población.			
LPOBLA	Logarithm of the number of population. By Judicial Circuit.	INEGI y Consejo Nacional de Población.			

	This variable applies only to the demand model.	
LABOGAPC	Logarithm of the number of practicing lawyers per capita. By Judicial Circuit.	INEGI, la Encuesta Nacional de Ocupación y Empleo (ENOE) y Observatorio Laboral de la Secretaría del Trabajo y Previsión Social
LSPRI	Logarithm of % Population 15 years or more without complete primary	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.
LANAL	Log of % Population with 15 years or more illiterate	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.
LPL5000	Log of % Population in towns with less than 5000 inhabitants. By Judicial Circuit.	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.
LPO2SM	Log of % Employed population with income up to two minimum wages	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.
LVHAC	Log of % Homes with some level of overcrowding	Consejo de la Judicatura Federal y del Consejo Nacional de Pobla- ción.

Regarding the interpretation of the model, we will focus the coefficient $\beta 1$ as we expect the number of cases filed and the litigation by Judicial Circuit increase after the entry of RBB.

TABLE 6: ECONOMETRIC MODEL OF DEMAND

	TABLE 0. ECONOMETRIC MODEL OF DEMAND										
	DEMAND'S ECONOMETRIC MODEL										
Dependent: LIN	Dependent: LINGRE Method:OLS Observations: 64										
$lingre = \beta 0 + \beta.$	$lingre = \beta 0 + \beta 1 (RBB) + \beta 1 (lipuezpc) + \beta 2 (lpibpc) + \beta 3 (lpobla) + \beta 4 (labogapc) + \beta 5 (lspri) + \beta 6 (lanal) + \beta 7 (lpi5000) + \beta 8 (lpo2sm) + \beta 9 (lvhac) + u$										
**		nnn		z nynn o	T DODY 4		T OPPAY		Y 70Y #000	********	* * * * * * * * * * * * * * * * * * * *
Variable	8.108202*	RBB 0.21386*	0.845023*	-0.156429*	LPOBLA 0.94028*	-0.201067***	LSPRI -0.626748**	LANAL 0.367792**	-0.057575	-0.143216	LVHAC 0.070459
	8.108202"	0.21380	0.845023	-0.150429	0.94028	-0.201067***	-0.020748**	0.36//92~~	-0.037373	-0.143210	0.070439
Coefficient	4.839389	3.657736	8.197491	-3.311785	23.1024	-1.763908	-2.331111	2.33108	-0.831531	-1.033011	0.280107
	4.839389	3.03//30	8.19/491	-3.311/83	23.1024	-1./03908	-2.331111	2.33108	-0.831331	-1.055011	0.280107
T Statistical											
F	-square		R-square	Adjusted		F statisti	cal		Prob(F)	Durb	in-Watson
	.957179		0.949	099		118.470	6		0	2	354533
				REI	DUNDANT V	ARIABLES T	EST				
$lingre = \beta 0 + \beta 1$	$(RBB) + \beta I$ (1	juezpc) + β2 (lpib	pc) + $\beta 3$ (lpobl	a) + β4 (laboga	pc) + β5 (lspri) +	β6 (lanal) + u					
Redundant	Variables:	lp15000 lpo2	sm lvhac								
		Value	Probability								
	0.:	503055	0.6818								
Statistical F											
Likelihood	1.	796925	0.6156								
Variable	C	RBB	LJUEZPC	LPIBPC	LPOBLA	LABOGAPC	LSPRI	LANAL	LPL5000	LPO2SM	LVHAC
	8.381654*	0.195358*	0.899707*	-0.144149*	0.958745*	-0.193205***	-0.764107*	0.349484*			
Coefficient											
	6.134854	3.931795	10.36064	-3.217102	28.02427	-1.738746	-3.538352	2.831544			

R-square Adjusted 0.950454 Prob(F)

Durbin-Watson 2.313416

T Statistical

Note: The coefficients highlighted in bold are the ones for this regression were significant: (*) Significant for $\alpha = 0.01$. (***) Significant for $\alpha = 0.03$. (***) Significant for $\alpha = 0.09$.

We can interpret the model of determinants of demand where we used the method of ordinary least squares estimation⁵. We can infer⁶ that the variable RBB is significant and positive⁷ and the statistical probabilities in such a way that is relevant for a significance level $\alpha=0.05$. RBB is accepted for the null hypothesis that the coefficient is significant for the regression analysis, however confirmed multicollinearity between variables as LPL5000, LCHAC LPO2SM since they are not significant. Thus we proceed to perform the redundancy test⁸ which cleans the respective variables form the model. With this we can conclude that the explanatory power of the new model is better than the last if redundant variables are eliminated, proving thereby that the variables of the equation are individually significant reflected in a coefficient of determination greater than the original model⁹, thereby confirming that we are not omitting any important variable. If we take the estimate of β 1, we can say that, all else equal, the entry into force of RBB has led to an increased demand in number of cases filed, an increase of 19.53% in the number of cases filed by Judicial Circuit courts. Now we will see the main results of litigation model:

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The analysis can confirm that we have a number of degrees of freedom enough, checking that out of a total of 64 observations (n) we estimated 11 parameters (k) so that the degrees of freedom of the model (n - k = 53) are sufficient for statistical purposes. For more information about this section see: Pena, JB; Estavillo, JA, Galindo, ME; Leceta MJ, Zamora, MM, Cien Ejercicios de Econometría" (Madrid, Ed. Pirámide, 1999), 27.

On each of the explanatory variables, including the names of the variables (ACUERDO LJUEZPC LPIBPC LPOBLA LABOGAPC LSPRI LANAL LPL5000 LPO2SM LVHAC) with their respective estimated coefficient value (Coefficient) which takes the value of the estimates of the parameters associated with each one of the explanatory variables in the variable log of income. It is recommended the following reference: Fabris, Julio, Econometría Financiera Modelos y Pronósticos utilizando QMS E-views. (México,2009), 98-105.

The value of the Student t statistical allows to evaluate the hypothesis that the coefficient is zero (Ho: $\beta i = 0$ versus Ha: $\beta i \neq 0$), in the case of income since the statistic is nonzero, it is confirmed the alternative hypothesis of statistical evaluation.

Redundancy Test contrasts the significance of one or more immersed in the regression regressors thus contrasting explanatory power and a conclusive variables are identified that are not relevant to the analysis. This is proved as follows:

H0: Variables LPO2SM LVHAC LPL5000 are not redundant for the model.

HA: The variables LVHAC LPO2SM LPL5000 are redundant for the model.

With a high probability of α > 5% not accept the null hypothesis and accept the alternative hypothesis that the variables LVHAC LPO2SM LPL5000 are redundant for the model. Therefore we do not reject the alternative hypothesis of contrast, because the probability is very high to be 68.18%. With this we can confirm that the variables are redundant. It is recommended the following reference: C, Ursicino y otros, "Análisis econométrico con Eviews". (Madrid, Editorial Ra-Ma, 2001).

It shows a series of statistical model as a whole, starting with the coefficient of determination is high because it explains the 95.59% of the variability of the dependent variable. Turn the corrected equivalent degrees of freedom is 95.04%, which compares the explanatory power of the models for our case is useful to contrast this model with the significant variables in individual analysis. Value statistic of joint significance is the F statistic is used with 173.65 to test that the parameters associated with the explanatory variables (except the intercept). Its probability level (Prob) is 0.0000 which is the value that measures the probability of committing a type I error, rejecting the null hypothesis when it is actually true. Finally Durbin Watson statistic is 2.31 and to test the assumption of no autocorrelation of the residuals of the regression.

TABLE 7: ECONOMETRIC MODEL OF LITIGATION

				LITICA	TION'S ECC	NOMETRIC	' MODEL				
Dependent: Ll	LITIGATION		Méthod:OLS		HOIT D LCC	, one in	MODEL		Observations:	64	
llitigation= β($\beta + \beta I (RBB) + \beta I$	l (ljuezpc) + $\beta 2$ (l	oibpc) + β3 (la	abogapc) + β4 (lspri) + β5 (lana	l) + β6 (lpl5000)	$+\beta7(lpo2sm) +$	$\beta 8$ (lvhac) + i	ı		
Variable		RBB	LJUEZPC	LPIBPC	LABOGAPC	LSPRI	LANAL	LPL5000	LPO2SM	LVHAC	
variation	19.01743+	0.201008*	0.905125*	-0.132571*	-0.226034***	-0.662794**	0.343641**	-0.004801	-0.120897	0.050497	
Coefficient											
	11.58607	3.440625	9.467828	-2.957981	-1.984338	-2.449525	2.166945	-0.080291	-0.868106	0.198934	
T Statistical											
	R-square		R-square.			F statist			Prob(F)		in-Watson
	0.806637	l l		441						2.	
The state of	an al annu	21.02	1 7)			ES REDUNI	DANTES				
	30 + β1 (RBB) + β t Variables:			labogapc) + B4	(lspri) + β3 (lan	al) + u					
кеоппоап	t variables.	1p15000 1p02	ili iviiac	_							
		Value	Probability	,							
	0.3	251844	0.8597								
Statistical F											
Likelihood	0.3	889239	0.828								
Variable		RBB	LJUEZPC	LPIBPC	LABOGAPC	LSPRI	LANAL	LPL5000	LPO2SM	LVHAC	
	18.98117*	0.199878*	0.918729*	-0.127089*	-0.22668***	-0.694325*	0.315007**				
Coeficiente											
	16.62743	4.018286	10.71609	-2.977431	-2.09847	-3.324048	2.613178				
Estadístico-t											
	R-square		R-square			F statist			Prob(F)		in-Watson
	0.803932					38.952				2.	245749

Note: The coefficients highlighted in bold are the ones for this regression were significant: (*) Significant for $\alpha = 0.01$. (***) Significant for $\alpha = 0.03$. (***) Significant for $\alpha = 0.06$.

The model of determinants of litigation was conducted by the method of least squares estimation. Given the relevant information 10 can be inferred 11 that the variable RBB is significant and positive 12 for a significance level $\alpha=0.05$. We accept for RBB the null hypothesis that the coefficient is significant for the regression analysis, however confirmed as in the previous model, the multicollinearity between variables as LPL5000, LCHAC LPO2SM and they are not significant. The redundancy test 13 removes the

The analysis can confirm that we have a number of degrees of freedom enough. There are a total of 64 observations (n) we estimated 11 parameters (k) so that the degrees of freedom of the model (n - k = 53) are sufficient for statistical purposes. For more information about this section see: Pena, JB; Estavillo, JA, Galindo, ME; Leceta MJ, Zamora, MM, Cien Ejercicios de Econometría" (Madrid, Ed. Pirámide, 1999), 27.

On each of the explanatory variables, including the names of the variables (ACUERDO LJUEZPC LPIBPC LABOGAPC LSPRI LANAL LPL5000 LPO2SM LVHAC) with their respective estimated coefficient value which takes the value of the estimates of the parameters associated with each of the variables explanatory variable regarding logarithm of litigation. It is recommended the following reference:

The value of the Student t statistical allows to evaluate the hypothesis that the coefficient is zero (Ho: βi = 0 versus Ha: βi ≠ 0), in the case of income since the statistic is nonzero, it is confirmed the alternative hypothesis of statistical evaluation.

Redundancy Test contrasts the significance of one or more immersed in the regression regressors thus contrasting explanatory power and a conclusive variables are identified that are not relevant to the analysis. This is proved as follows:

H0: Variables LPO2SM LVHAC LPL5000 are not redundant for the model.

HA: The variables LVHAC LPO2SM LPL5000 are redundant for the model.

With a high probability of α > 5% not accept the null hypothesis and accept the alternative hypothesis that the variables LVHAC LPO2SM LPL5000 are redundant for the model. Therefore we do not reject the alternative hypothesis of contrast, because the probability is very high to be 68.18%. With this we can confirm that the variables are redundant. It is recommended the following reference: C, Ursicino y otros, "Análisis econométrico con Eviews". (Madrid, Editorial Ra-Ma, 2001).

variables and concludes that the explanatory power of the new model is better than the last if redundant variables are eliminated, proving thereby that the variables of the equation are individually significant in a coefficient reflecting greater than the resulting determination of the original model 14 , thereby confirming that there are no important variables excluded in the model. Taking the estimate of $\beta 1$, we can say that RBB has led to an increased demand in number of cases filed per thousand population of 20% increase in the number of cases filed by Judicial Circuit courts from further competition. Here are the relevant checks to the supply.

7.2 Supply and Resolution

The expectation is generated, under which the main objective is to provide answers RBB more agile and efficient expected an increase in the number of alumni affairs by the courts. The RBB involved installing new courts in circuits with higher workloads to help overcome the situation. The Kruskall-Wallis test help us to test the null hypothesis (Ho) and it states that the median litigation before the entry into force of RBB is different than the median litigation after the entry into force of the RBB. According to that we have the following results:

KRUSKALLL-WALLIS TEST We found with 95% of confidence a significant difference between the median resolution rate before RESOLUTION Chi-Square and after RBB which means that 6.170 after output cases have an Asymp. Sig. 013 increment over 210 cases per 2007 2010 thousand. 632.12 842.76 5□7_MNO

TABLE 8: RESOLUTION KRUSKALLL WALLIS TEST

Now we will test hypotheses referring to the OLS models. To do this we need to identify key aspects of the supply of legal protection as the "production of justice" is a task "labor-intensive" and in this sense, empirical evidence shows that the legal output depends on variables such as the number of staff working in the courts, the availability of additional staff in the courts, the educational level of the judges, the prospects for promotion of judges and staff management, time devoted to tasks judges award and administrative tasks (Garcia and Rosales, 2010:9) plus a further problem arises from the fact that the judiciary can be seen as a process of socialization and training preferences (Cabrillo and Pastor, 2001: 79-80).

From this perspective and based on the factors identified in the research hypotheses, we proceed to estimate the multiple linear regression models using the OLS technique to assess the effect on resolution and supply of justice. In this regard the following models are shown:

¹⁴ For the explanation it is important to see the note about the previous model

TABLE 9: ECONOMETRIC MODELS

CURRY MADEL							
SUPPLY MODE		RESOLUTION MODEL					
	(lnumjue) + $\beta 3$		$\beta 1 (RBB) + \beta 2 (lnumjue) + \beta 3$				
(lcargajuris) + u		(lcargajuris) + u					
VARIABLE	DESCR	IPTION	SOURCE OF INFORMATION				
	DEPENDIEN'	ΓVARIABLES					
LOG(EGRE)	Logarithm of the	number of output	Consejo de la Judicatura Federal				
	cases in the court	s of the judiciary.					
	By Judicial Circu	it					
LOG(RESOL)	Logarithm of the	rate of resolution	Consejo de la Judicatura Federal y				
,		cases decided in	Consejo Nacional de Población				
	the courts of the	judiciary by the					
		multiplied by					
	100,000. By Judie						
		T VARIABLES					
RBB	RBB = 0 (year entry into force	variable. Where, 2007 before the of the RBB) and 010 after the entry B).	Consejo de la Judicatura Federal.				
LNUMJUE		er of judges who urts. By Judicial	Consejo de la Judicatura Federal.				
LCARGAJURIS	working in the means the nu pending at the number of cases	court workload courts. Which mber of cases beginning + the filed divided by ourts. By Judicial	Consejo de la Judicatura Federal				

Regarding the interpretation of the model, we will focus the coefficient $\beta 1$ as we expect an increment in the number of cases and resolution by the Judicial Circuits after the implementation of RBB. Below are the results of the models:

TABLE 10: ECONOMETRIC MODEL OF SUPPLY

SUPPLY'S ECONOMETRIC MODEL Observations:								
Dependent: LI	EGRE	Method: OLS			64			
$legre = \beta O + \beta$	$\beta 1 (RBB) + \beta 2$	$(lnumjue) + \beta 3$ (lo	cargajuris) + u					
Variable	C	RBB	LNUMJUE	LCARGAJURIS				
Coefficient	1.887781*	0.065443***	0.931603*	0.686259*				
T Statistical	3.189269	1.818917	46.97363	8.744107				
R-square	R-square Adjusted		Fs	F statistical		Durbin- Watson		
0.974292	0.973007		757.9659		0	1.790325		

Note: The coefficients highlighted in bold are the ones for this regression were significant: (*) Significant for $\alpha = 0.01$. (***) Significant for $\alpha = 0.03$. (***) Significant for $\alpha = 0.07$

With the estimation of least squares estimation ¹⁵ it can be inferred that the variable RBB is significant and positive ¹⁶ with significance level $\alpha=0.05$. Also RBB is important for the null hypothesis that the coefficient is significant for the regression analysis and it can be conclude the explanatory power of the model, proving thereby that the variables in the equation are individually significant reflected in a coefficient of determination high as a whole ¹⁷, thus confirming the importance of the model. If we take the estimate of $\beta 1$, we can say that, ceteris paribus, there is an increment in supply in number of cases filed of 6.54%. Now we will see the main results of the model for resolution:

TABLE 11: ECONOMETRIC MODEL OF RESOLUTION

	RESOLUTION ECONOMETRIC	MODEL
Dependent: LRESOL	Method:OLS	Observations: 64

 $lresol = \beta 0 + \beta 1 (RBB) + \beta 2 (lnumjue) + \beta 3 (lcargajuris) + u$

(Madrid, Ed. Pirámide, 1999), 27.

Variable	C	RBB	LNUMJUE	LCARGAJURIS		
Coefficient	2.71499*	0.175267***	0.167672*	0.438201**		
T Statistical	1.754459	1.863295	3.233852	2.135679		
R-square	R-square Adjusted		F statistical		Prob(F)	Durbin- Watson
0.25544	0.218212		6.861509		0	2.552739

Note: The coefficients highlighted in bold are the ones for this regression were significant: (*) Significant for $\alpha = 0.01$, (**) Significant for $\alpha = 0.03$, (***) Significant for $\alpha = 0.07$

The analysis can confirm that we have a number of degrees of freedom enough, checking that out of a total of 64 observations (n) we estimated four parameters (k) so that the degrees of freedom of the model (n – k = 60) are sufficient for statistical purposes. For more information about this section see: Pena, JB; Estavillo, JA, Galindo, ME; Leceta MJ, Zamora, MM, Cien Ejercicios de Econometría"

The value of the Student t statistical allows to evaluate the hypothesis that the coefficient is zero (Ho: $\beta i = 0$ versus Ha: $\beta i \neq 0$), in the case of income since the statistic is nonzero, it is confirmed the alternative hypothesis of statistical evaluation.

It shows a series of statistical model as a whole, starting with the coefficient of determination is high because it explains the 97.42% of the variability of the dependent variable. Turn the corrected equivalent degrees of freedom is 97.30%, which compares the explanatory power of the models. The value of the test statistic is the joint significance with 757.96 F statistic is used to test that the parameters associated with the explanatory variables (except the intercept) are jointly equal to zero, so the statistic being that corroborates the joint explanatory power of the variables introduced. Its corresponding associated probability level (Prob), is 0.0000 which is the value that measures the probability of committing a type I error, i.e. rejecting the null hypothesis when it is actually true. Finally Durbin Watson statistic is 1.79 and is used to test the assumption of no autocorrelation of the residuals of the regression.

To understand the determinants in the estimation 18 we can infer that the variable RBB is significant, positive 19 and the statistical probabilities with significance level $\alpha=0.05$. Also RBB is important for the null hypothesis that the coefficient is significant for the regression analysis and it can be concluded that the explanatory power of the model significant as a whole 20 . If we take the estimate of β 1, we can say that, all else equal, the entry into force of RBB has caused an increase of 17% in resolution by Judicial Circuit.

7.3 Quality of Justice

Retaking the quality item, one would expect an improvement in the quality of the judicial proceedings. The joint search for quality and production efficiency of justice results in greater welfare for society. Quality is an objective internalized by the vast majority of judges while efficiency is a concept that causes controversy in this area, so the challenge is to make judges internalize the efficient use of resources, as other values such as ethics that can actually produce more and better justice without increased resources (Rosales-Lopez, 2005:18)

To evaluate which has been the impact on the quality five indicators have been used regarding the rate of appeals in the District Courts Judicial Circuit in Mexico. If the quality of judgments in first instance has increased, it is expected that the appeal rate has decreased. To do this we apply the Kruskall-Wallis test allowing test the following hypothesis is corroborated:

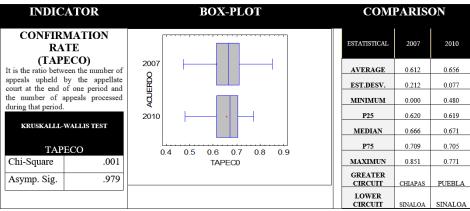


TABLE 12: CONFIRMATION RATE

It shows a series of statistical model as a whole, starting with the coefficient of determination is not as strong as it explains the 25.54% of the variability of the dependent variable. Turn the corrected equivalent degrees of freedom is 21.82%, which compares the explanatory power of the models. The value of the test statistic for joint significance is 6.86 F statistic is used to compare the parameters associated the explanatory variables (except the intercept) are jointly equal to zero, so the statistic being that corroborates the joint explanatory power of the variables introduced. Its corresponding associated probability level (Prob), is 0.0000 which is the value that measures the probability of committing a type I error, i.e. rejecting the null hypothesis when it is actually true. Finally Durbin Watson statistic is 2.55 and is used to test the assumption of no autocorrelation of the residuals of the regression.

With Kruskall-Wallis test it was found that there is no significant difference between the median rate of appeals confirmed before and after RBB. So after RBB has been a marginal increase of about in the confirmation rate of appeals against decisions of the district courts. The implementation of the RBB has not proved significant changes in confirming resolutions. We can identify a change about judicial circuits with the lowest rate Now we will see the following case of appeal:

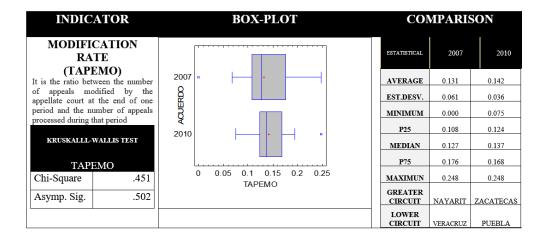
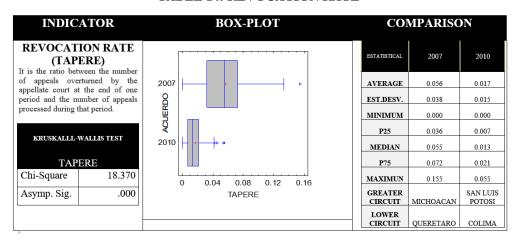


TABLE 13: MODIFICATION RATE

Following the completion of the Kruskall-Wallis test there is no significant difference between the median rate of appeals modified before and after RBB. So after the entry into force of RBB has been a marginal increase in the rate of appeals against decisions by the district courts. It has not proved significant changes presented in resolutions. Regarding judicial circuits may see a change from those who hold the highest rate of change and with the lowest rate with the years referenced. Then the next case of appeal:

TABLE 14: REVOCATION RATE



Here the change becomes visible for the quality on the resolutions. There is a significant difference between the median rate of appeals modified before and after RBB. So after the RBB there has been a significant decrease in the rate of withdrawal of appeals against decisions by the district courts. By this we can say that the RBB has proved to be significant in terms of the changes presented in the revocation of resolutions. Consider now the penultimate appeal:

TABLE 15: REVOCATION FOR REINSTATEMENT RATE INDICATOR BOX-PLOT COMPARISON REVOCATION FOR ESTATISTICAL 2007 2010 REINSTATEMENT RATE AVERAGE 0.024 0.082 (TAPEREPO) 2007 It is the ratio between the number EST.DESV. 0.020 0.041 ACUERDO of appeals for reinstatement MINIMUM 0.000 0.019 revoked by the court of second instance at the end of one period P25 0.007 0.053 and the number of appeals processed during that period MEDIAN 0.021 0.076 2010 P75 0.036 0.105 KRUSKALLL-WALLIS TEST MAXIMUN 0.092 0.225 GREATER TAPEREPO OHERETARO COLIMA 0 0.04 0.08 0.12 0.16 0.2 0.24 CIRCUIT Chi-Square 37.333 **TAPEREPO** LOWER QUINTANA CHIAPAS Asymp. Sig. .000

We have found significant difference between the median rate of appeals revoked for replacement procedure before and after RBB. Following RBB, there has been a significant increase in the rate of revocation for replacement procedure appeals against decisions by the district courts. By this we can say that the RBB has

been significant in terms of the changes presented in the revocation procedure for replacement of the resolutions. Finally the following:

INDICATOR **BOX-PLOT COMPARISON** ANOTHER WAY ESTATISTICAL 2007 2010 RATE (TAPEOTRO) 2007 It is the ratio between the AVERAGE 0.083 0.103 number of appeals identified in ACUERDO EST.DESV. 0.044 0.053 another way for the appellate court at the end of one period MINIMUM 0.000 0.024 and the number of appeals processed during that period P25 0.065 0.066 2010 MEDIAN 0.080 0.091 KRUSKALLL-WALLIS TEST P75 0.106 0.132 0.1 0.2 0.3 0.4 0.178 MAXIMUN 0.303 **TAPEOTRO TAPEOTRO** GREATER CIRCUIT SONORA AGUASCALIEN Chi-Square 1.428 LOWER CIRCUIT Asymp. Sig. .232 CHIHUAHUA DURANGO

TABLE 16: ANOTHER WAY RATE

With the Kruskall-Wallis it can be seen that there is no significant difference between the median rate of appeals of another way and after RBB. Therefore it is the same as the first two case studies where the effect of RBB in quality of justice has been marginal in the rate of change for the district courts. Summarizing the hypothesis tests we can say that the RBB has had an ambiguous effect on the quality but relevant resolutions.

7.4 RESULT THE SUMMARY OF THE RESULTS, INDICATORS AND METHODS ARE SHOWN BELOW:

TABLE 17: PRINCIPAL RESULTS

RBB	HYPOTHESIS 1	HYPOTHESIS 2	HYPOTHESIS 3
EXPECTED EFFECT	☑ INCREASE OF THE LITIGATION AND DEMAND OF JUSTICE	☑ INCREASE OF THE RESOLUTION AND OFFERT OF JUSTICE	☑ PARTIAL INCREASE OF THE QUALITY IN THE RESOLUTIONS OF THE DISTRICT COURTS
KRUSKALLL WALLIS TEST			H0: $\theta \mathbf{a} \neq \theta \mathbf{d}$ Ha: $\theta \mathbf{a} = \theta \mathbf{d}$ 95% confidence Ho is accepted
OLS REGRESION	☑ H0: β1 > 0 Ha: β1 = 0 95% confidence Ho is accepted	☑ H0: β1 >0 Ha: β1 =0 95% confidence Ho is accepted	
RESULTS OF KRUSKALLL WALLIS TEST	LITIGATION: H0: θa ≠ θd ↑ 179 more cases per thousand inhabitants	RESOLUTION: H0: θa ≠ θd ↑210 more cases per thousand inhabitants	*TAPECO: Ha: $\theta a = \theta d$ Remains Relatively Unchanged *TAPEMO: Ha: $\theta a = \theta d$ Remains Relatively Unchanged *TAPERE: H0: $\theta a \neq \theta d$ *Decrease of Revocation *TAPEREPO: H0: $\theta a \neq \theta d$ *Increase of Revocation for replacement procedure *TAPEOTRO: Ha: $\theta a = \theta d$ Remains Relatively Unchanged
RESULTS OF OLS REGRESSION	LITIGATION:	RESOLUTION:	

The main effects of the introduction of the Results Based Budgeting (RBB) in aggregate can be summarized in:

- Regarding Input performance indicators: There is an increase in litigation in which is coupled the increased number of judges in office. This undoubtedly is related where increased workload as increased demand for justice.
- In reference to Output performance indicators: There is an increase in resolution and independence but paradoxically linked to increased independence, delay, delay mean and congestion.
- Increased demand and litigation. This result is possibly derived from the expectations of improving of performance of the courts that are part of the judiciary.
- Increased supply and resolution. Result of the increase of courts in the judicial circuits.
- A relative quality improvement. As a result of other factors, is strong confirmation rate, the rate of change and the rate of appeal in other respects had hardly any significant change. At the same time there was an increase in the rate of appeal for reinstatement and a reduction in the event of cancellation of orders. This is certainly a result of increased supply and demand, causing in turn an increase in workload and possibly greater margin of error impacting to maintain quality standards in the period prior to RBB.

8 CONCLUSIONS

This document has made an approach to the issue of performance evaluation, which is very important because it allows us to understand the different elements that are part of the economy of justice such as supply, demand and quality of the Judicial Justice in Mexico. The empirical analysis, baked by statistical information of the Judiciary of Mexico, indicates that the RBB has influenced the supply and demand of the judicial circuits but the influence in terms of quality cannot be completely conclusive.

These elements reveal whether institutional changes such as the implementation of the Results Based Budgeting (RBB) impacts the performance of the courts of the Mexican judiciary. In fact when comparing the years proposed is compelling to conclude that there was an increase in the movement of cases registered and therefore it can inferred the existence of an increase in demand and supply of justice court. To answer our research questions in general we can not conclusively say that the RBB has improved the performance of the judicial circuits.

However following the beginning proposal, ceteris paribus, higher profits and lower costs generated incentives to litigate, interpreted in a larger number of cases filed in the courts and it has derived in a higher rate of litigation. Hence it can be conclude about our second hypothesis that it can be found an increase in demand and litigation in the judicial circuits evaluated. In turn the supply side of justice, it has been showed an increase in the number of cases, an increase in supply and the resolution by the courts. This is derived from the installing of new courts in circuits with higher workloads.

Regarding the quality element related to the implementation of the RBB, the relationship was not as evident so that, in some cases we can not be conclusively to answer the research questions that infer that the increment of supply and demand of

justice is reflected in the increase quality of judicial protection of the courts. This is because sometimes a higher input and output of cases can increase the margin of error despite efforts to train there a better way to judges and magistrates.

In reference to our last hypothesis is overwhelming that the confirmation rate, the rate of change and the rate of appeal in other respects had hardly any significant change under the reported years for this research. This was clearly an increase in the rate of appeal for reinstatement of the case and a reduction in the event of cancellation of orders. However in order to have more certainty, it is necessary to check the direction of the data specifically addressed in these cases and the limitations of the research leaves open the option for future opportunities.

It is important to do not forget that the reality of the issues raised in the Circuit Court of the Judiciary is very complex and we could not detach anything that involves performance assessment completely, however the important point is to analyze institutional changes such as the implementation of the RBB for a better understanding of the judicial function in Mexico.

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